



**BEFORE THE KANSAS COMMISSION ON PEACE OFFICERS' STANDARDS AND TRAINING**

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In the Matter of )  
 )  
**CHRISTOPHER SHIELDS** )  
 #27561 )  
\_\_\_\_\_ )

**Case No. 2022-0141**

**CONSENT AGREEMENT AND ORDER OF REVOCATION**

Pursuant to K.S.A. 77-505

Now on this 22<sup>nd</sup> day of May, 2023, the above-referenced matter comes on for consideration by the Kansas Commission on Peace Officers' Standards and Training (Commission). Under the Kansas Administrative Procedure Act, the Commission has delegated its authority to hear and decide the above-referenced matter to the Hearing Panel, which is comprised of the following Commissioners: Herman Jones, Superintendent of the Kansas Highway Patrol; Don Scheibler, Chief of the Hays Police Department; and Roger Soldan, Saline County Sheriff. The Commission is represented by its litigation counsel, Michelle R. Meier, Special Assistant Attorney General. Respondent, Christopher Shields, is acting pro se.

To resolve this matter, the parties have agreed to enter into this Consent Agreement and Order of Revocation.

Christopher Shields (Respondent) agrees, stipulates, and acknowledges that if this matter were to proceed to hearing, the information and statements below would be presented by clear and convincing evidence to the Hearing Panel.

Procedural History

1. The Commission received information concerning Respondent's conduct as a law enforcement officer. As a result, the Commission investigated the information and the Commission Investigative Committee determined Respondent violated provisions of the Kansas Law Enforcement Training Act (KLETA), K.S.A. 74-5601 *et seq.*, or regulations adopted thereunder. Based upon that determination, the Commission Investigative Committee issued a Summary Order of Revocation to revoke Respondent's law enforcement certification on February 13, 2023. Respondent timely requested a hearing, which is scheduled for May 23, 2023.

### Stipulated Facts

2. The Commission granted Respondent a full-time law enforcement certification, certification number 27561.
3. Respondent was employed by the Park City Police Department (PCPD) as a full-time law enforcement officer from August 26, 2013, to November 8, 2022.
4. On October 27, 2022, Respondent was dispatched to an injury collision that ultimately resulted in the death of one of the drivers. Respondent was acting in a supervisory capacity at the time.
5. Both drivers, a male and a female, were injured in the collision and transported to the hospital by EMS. Respondent was told by EMS at approximately 6:17 a.m. that the female was triaged as a “pretty solid code yellow.” At 6:24 a.m., EMS changed the female’s triage to code red. Respondent was not specifically made aware of the triage change at the time, although dispatch updated the CAD notes. An officer with less than a year of law enforcement experience asked Respondent if measurements of the scene needed to be taken. Respondent stated that measurements were only completed for collisions with a triage of code red or greater. Respondent called for two tow trucks and did not conduct any scene measurements. At 7:11 a.m., as one of the vehicles was being removed, another officer informed Respondent that the female had been transported with a triage of code red. Respondent stated with a laugh, “EMS told me yellow. I’m going with what EMS told me.” The second tow truck arrived shortly after. Both vehicles were removed, the scene was cleared, and the call was closed at 7:41 a.m. Respondent returned to the PCPD station.
6. At 7:44 a.m., Respondent called PCPD Captain Capps and informed him of the code red triage. Respondent stated that he was unaware of the triage change until after he cleared the scene. Respondent indicated that he needed advice because he had never encountered a situation where a collision scene was cleared before a triage code was changed. Approximately thirty minutes later, Respondent was notified that the driver was deceased. The PCPD then took a number of remedial steps to attempt to take measurements and complete follow-up for a collision that resulted in a death. In his report, Respondent wrote, “Once back at the station I pulled up the call on my MCT and noticed that [the female’s] triage had been downgraded to code red with a GCS of 3.” Respondent reported to multiple PCPD officers that he did not know of the triage change, from yellow to red, until he was back at the station.
7. Despite his assertions in writing and to other PCPD officers that he did not know of the triage change until he returned to the station, body cam footage clearly shows Respondent being notified of the change by another officer. He responded in a flippant manner and took no steps to verify the information, alter his response to the collision scene, or preserve the scene. Respondent admitted to Commission Investigator Oliver that he found out about the triage change at the collision scene when told by other officers. At the time Respondent was notified, he could have stopped a tow truck driver from moving at least one of the vehicles. He did not do so.

### Conclusions of Law

8. Pursuant to K.S.A. 74-5616(b)(7), the Commission may revoke the certification of any police or law enforcement officer who has engaged in unprofessional conduct as defined by rules and regulations of the Commission.
9. K.A.R. 106-2-3(j)(1) defines unprofessional conduct as, except for a legitimate law enforcement purpose, intentionally using a false or deceptive statement in any official document or official communication.
10. Respondent acknowledges and agrees that he violated the provisions of the KLETA enumerated in paragraphs eight through nine.
11. The revocation of Respondent's certification as a law enforcement officer is appropriate for his violations of the KLETA, or regulations adopted thereunder, and is not arbitrary or capricious.
12. Respondent does not dispute any of the above facts or conclusions and waives any further proof in this or any other related proceeding before or initiated by the Commission.

### Acknowledgements and Agreement

Christopher Shields (Respondent) fully understands, agrees, and stipulates to the following:

13. The Commission is the Kansas agency vested with the authority to carry out and enforce the provisions of the KLETA. Under the KLETA, the Commission is vested with the authority to conduct proceedings and hearings to condition, suspend, reprimand, censure, deny, or revoke the certification of a police officer or law enforcement officer.
14. Respondent states he is of sound mind and not under the influence of or impaired by alcohol, any medication, or any drug. By signing this Consent Agreement and Order of Revocation, Respondent knowingly and voluntarily submits to the jurisdiction of the Commission in this matter.
15. Respondent acknowledges that he has the right to be represented by counsel of his own choosing and expense. Respondent waives this right and chooses to proceed pro se. Respondent voluntarily enters into this Consent Agreement and Order of Suspension after having been given the opportunity to consult with counsel.
16. Respondent and the Commission mutually desire to enter into this Consent Agreement and Order of Revocation in lieu of any proceeding or hearing on the issue or issues of whether Respondent violated any provision in the KLETA, or any regulation adopted pursuant to the KLETA, and if so, whether his certification should be conditioned, suspended, reprimanded, censured, or revoked.
17. In lieu of an adjudicatory hearing in this matter, Respondent hereby voluntarily surrenders his certification as a law enforcement officer in the State of Kansas, certification number, 27561. Respondent knowingly and voluntarily acknowledges and stipulates to the facts, legal conclusions, conditions, and orders as stated herein.

18. By surrendering his certification and voluntarily entering into this Consent Agreement and Order of Revocation, Respondent acknowledges and agrees that he waives all rights to a hearing and an adjudication by the Hearing Panel regarding the applicable facts, law, and penalty, as well as reconsideration of such adjudication, under the Kansas Administrative Procedure Act (KAPA), K.S.A. 77-507 *et seq.* Respondent acknowledges and agrees he also waives all rights for review under the Kansas Judicial Review Act (KJRA) K.S.A. 77-601 *et seq.* Respondent further understands his waivers will result in the waiver of the following rights under the KAPA and the KJRA:
  - A. The right to contest any alleged violation of the KLETA or regulations adopted thereunder;
  - B. the right to have a public hearing on the issues in this matter;
  - C. the right to confront and cross-examine witnesses called to testify against me;
  - D. the right to present evidence on my own behalf;
  - E. the right of compulsory process to secure attendance of witnesses to testify on my own behalf;
  - F. the right to testify on my own behalf;
  - G. the right to receive written findings of fact and conclusions of law to support the decision on the merits of the issues in this matter; and
  - H. the right to obtain judicial review of the Commission's decision.
19. Respondent acknowledges he has read this Consent Agreement and Order of Revocation in its entirety, he understands its legal consequences, and he agrees that none of its provisions or terms are unconscionable, arbitrary, or capricious.
20. The parties agree this Consent Agreement and Order of Revocation is intended to resolve only violations arising out of the facts set forth in the Summary Order of Revocation in this matter. The Commission reserves jurisdiction regarding any other potential complaints arising from circumstances or incidents other than those concerning the Summary Order of Revocation in this matter.
21. Respondent understands that the Commission is free to accept or reject this Consent Agreement and Order of Revocation, and if rejected, the Commission will begin proceedings authorized under the KAPA. If either party should reject this Consent Agreement and Order of Revocation, it shall be regarded as null and void and will not be regarded as evidence against either party at a subsequent proceeding or hearing in this matter. Respondent will be free to present a defense and no inferences will be made from his willingness to consider this Consent Agreement and Order of Revocation. It is further agreed that neither the presentation of this Consent Agreement and Order of Revocation nor the Commission's consideration of the same will be deemed to have unfairly or illegally prejudiced the Commission or its individual members and thereby Respondent agrees to waive any rights he may have to challenge the impartiality of the Commission or its members to conduct any proceeding or hearing regarding the incident or incidents in this matter if either party rejects this Consent Agreement and Order of Revocation.
22. The parties agree this Consent Agreement and Order consists of a total of seven (7) pages, including the signature and certificate of service pages, and constitutes the entire agreement between Respondent and the Commission. This Consent Agreement and

Order of Revocation may only be changed, modified, or amended by a written agreement signed by the parties and a member of the Hearing Panel, and filed with the Commission.

23. By signing this Consent Agreement and Order of Revocation, Respondent consents to the submission of this Consent Agreement and Order of Revocation to the Hearing Panel, and understands that upon approval by the Hearing Panel, this Consent agreement and Order becomes a final order of the Commission. Respondent understands that the Consent Agreement and Order of Revocation shall become effective on the day it is approved, accepted, signed, and entered as an order of the Commission.
24. Upon execution by all parties and entry as an order by the Commission, Respondent acknowledges this Consent Agreement and Order of Revocation becomes a public record and is subject to disclosure under the Kansas Open Records Act.
25. Respondent acknowledges and agrees this Consent Agreement and Order shall remain a part of his permanent certification record and be considered as disciplinary action. Respondent further understands that, for purposes of reporting to the National Decertification Index, this matter shall be categorized as Adverse Action Classification: Order of Revocation.
26. Respondent does hereby fully, completely, and finally release the Commission and its agents, staff, or employees from any and all claims, charges, demands, damages, costs, expenses, actions and causes of action of every kind and whatsoever related to this Consent Agreement and Order of Revocation. The Commission admits to no liability in any way related to this Consent Agreement and Order of Revocation.
27. Respondent acknowledges and agrees this Consent Agreement and Order of Revocation is in conformance with Kansas and federal laws and the Commission has jurisdiction to enter into this Consent Agreement and Order of Revocation and to revoke his certification as a law enforcement officer. Respondent further agrees that the KLETA is constitutional on its face and as applied in this case. Additionally, this Consent Agreement and Order of Revocation shall be interpreted under Kansas law and construed as if jointly prepared and written by the parties, and any uncertainty or ambiguity shall not be interpreted against either party.
28. The parties agree this Consent Agreement and Order of Revocation shall be interpreted under Kansas law and, in the event a Kansas court of competent jurisdiction deems any provision of this Consent Agreement and Order of Revocation invalid or unenforceable, the remaining provisions of this Consent Agreement and Order of Revocation shall be given full force and effect.
29. By surrendering his certification and signing this agreement, Respondent agrees and acknowledges the Commission will revoke his certification as a law enforcement officer and this disposition is just and appropriate under the above stated facts, conclusions, stipulations, and acknowledgments.
30. Respondent further agrees not to seek or request reinstatement or certification as a law enforcement officer in Kansas for a period of five (5) years from the effective date of this Consent Agreement and Order of Revocation. If Respondent makes such a request after that time, he acknowledges he must provide evidence to show he meets the qualifications

for certification as a law enforcement officer pursuant to K.S.A. 74-5605, and amendments thereto, as well as the factors stated in K.S.A. 74-5622, and amendments thereto, for reinstatement or certification as a law enforcement officer.


**ORDER**

Based upon the above acknowledgements, agreements, and stipulations of applicable facts, law, and conclusions, the Commission hereby accepts Christopher Shields' surrender of his certification as a law enforcement officer and orders the revocation of his law enforcement certification.


It is the further decision and Order of the Commission that Christopher Shields must return to the Commission all evidence of his certification as a law enforcement officer within thirty (30) days from the date entered on the certificate of service below.

It is the further decision and Order of the Commission that the Hearing scheduled for May 23, 2023, is hereby cancelled for mootness.

IT IS SO ORDERED.

 For:  
Commissioner and Member of Hearing Panel  
As authorized by and on behalf of the  
Kansas Commission on Peace Officers' Standards and Training

AGREED AND APPROVED BY:

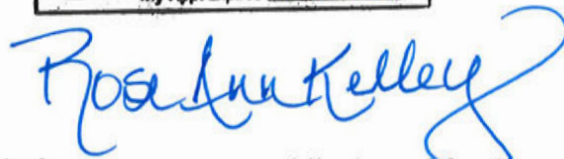
  
Michelle R. Meier  
Special Assistant Attorney General  
Litigation Counsel for the Commission on  
Peace Officers' Standards and Training

AGREED AND APPROVED BY:

  
CHRISTOPHER SHIELDS,  
Respondent



STATE OF Kansas  
COUNTY OF Sedgwick



CHRISTOPHER SHIELDS personally appeared before me, a notary public, in and for the county and state aforesaid, who being duly sworn, did in my presence execute the foregoing Consent Agreement and Order of Suspension by affixing his signature thereto.

IN WITNESS THEREOF, I have affixed by seal and signature this 22<sup>nd</sup> day of May, 2023.

CERTIFICATE OF SERVICE

This is to certify that on the 22<sup>nd</sup> day of May, 2023, a copy of the above Consent Agreement and Order of Revocation was deposited in the United States mail, first-class postage prepaid, and addressed to:

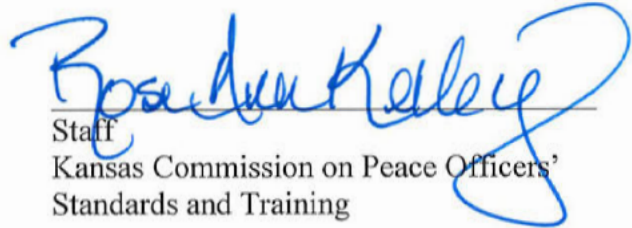
CHRISTOPHER SHIELDS



I further certify that on the same day, a copy of the above Consent Agreement and Order was personally delivered to:

Michelle R. Meier  
Special Assistant Attorney General  
Kansas Commission on Peace Officers' Standards and Training  
1999 N. Amidon, Ste 350  
Wichita, Kansas 67203

and the original filed with the Commission.

  
Staff  
Kansas Commission on Peace Officers'  
Standards and Training