

BEFORE THE KANSAS COMMISSION ON PEACE OFFICERS' STANDARDS AND TRAINING

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| In the Matter of |) | | |
|--------------------------|-------------|--------------------|--|
| TODD ALLEN #00210 |))) | Case No. 2022-0098 | |

SUMMARY ORDER OF REVOCATION

Pursuant to K.S.A. 77-537

The above-captioned matter comes on for Kansas Commission on Peace Officers' Standards and Training (Commission) action through a summary proceeding under the Kansas Administrative Procedures Act, K.S.A. 77-537, regarding the law enforcement certification of TODD ALLEN (Respondent).

STATEMENT OF FACTS

- 1. The Commission issued Respondent a full-time law enforcement certification, certification number 00210.
- 2. Respondent was employed as a full-time law enforcement officer with the Hutchinson Police Department (HPD) from October 3, 1994 to January 9, 2019.
- 3. Between October 2012 and July 2018, Respondent engaged in a pattern of contacting females in various parks, representing himself as a law

- enforcement officer or security officer, using a flashlight to obstruct their view, and sexually assaulting them.
- 4. On May 14, 2019, Respondent entered onto J.M.'s property, proceeded to the back porch area, and unscrewed a lightbulb without permission. Respondent then peered into a bedroom window of a neighbor. On May 22, 2020, Respondent entered M.M.'s property with the intent to observe the conduct of a person entitled to privacy. On May 9, 2021, Respondent entered property owned by K.P., removed a stepstool from the back patio, and took it to the rear of the house where he used it to peer into a bedroom window. On May 23, 2022, Respondent looked into the window of A.B. On June 19, 2022, B.V. reported that his cameras caught Respondent on his property looking over the fence at a party of mostly females. After noticing the camera, Respondent ran away and was apprehended by law enforcement.
- 5. Although Respondent was not on-duty as a law enforcement officer or security officer on the dates of his conduct specified above, he searched and viewed HPD records to review most of these cases multiple times. Eventually, Respondent admitted that he was the suspect in the cases he had reviewed, and that he was the park prowler posing as a park security officer or police officer in those cases.
- 6. Based on his conduct in paragraphs three through five, Respondent was criminally charged in the District Court of Reno County, Case Number 2022-CR-530. On April 10, 2023, Respondent was found guilty to two counts of rape, two counts of attempted rape, three counts of aggravated sexual battery, two counts of attempted aggravated sexual battery, one count of aggravated indecent liberties with a child, and two counts of kidnapping, all of which are felonies. Respondent was also found guilty of five counts of misdemeanor breach of privacy, contrary to K.S.A. 21-6101.

CONCLUSIONS OF LAW

Fail to Maintain Minimum Requirements for Certification

7. Pursuant to K.S.A. 74-5616(b)(1) the Commission may revoke the certification of a police or law enforcement officer who fails to meet and maintain the requirements of K.S.A. 74-5605 or 74-5607a, and amendments thereto.

Felony Conviction

- 8. K.S.A. 74-5605(b)(3) states that each applicant for certification shall not have been convicted of a crime that would constitute a felony under the laws of this state, a misdemeanor crime of domestic violence or a misdemeanor offense that the Commission determines reflects on the honesty, trustworthiness, integrity or competence of the applicant as defined by rules and regulations of the Commission.
- 9. Due to his felony convictions, Respondent fails to meet and maintain the requirements of K.S.A. 74-5605.

Good Moral Character

- 10. K.S.A. 74-5605(b)(5) states that each applicant for certification shall be of good moral character sufficient to warrant the public trust in the applicant as a police officer or law enforcement officer.
- 11. K.A.R. 106-2-4(a) defines good moral character as including the personal traits or qualities of integrity, honesty, upholding the laws of the state and nation, conduct that warrants the public trust, and upholding the oath required for certification as specified in K.A.R. 106-3-6.
- 12. Pursuant to K.A.R. 106-2-4(b), any single incident or event may suffice to show that an applicant or licensee lacks or has failed to maintain good moral character.

13. Respondent's conduct shows that he has failed to maintain good moral character sufficient to warrant the public trust in him as a law enforcement officer.

Criminal Conduct

- 14. Pursuant to K.S.A. 74-5616(b)(5), the Commission may revoke the certification of any police or law enforcement officer who engages in conduct which, if charged as a crime, would constitute a felony crime under the laws of this state, a misdemeanor crime of domestic violence as defined in the Kansas Law Enforcement Training Act at the time the conduct occurred, or a misdemeanor crime that the Commission determines reflects on the honesty, trustworthiness, integrity or competence of the applicant as defined by rules and regulations of the Commission.
- 15. K.A.R. 106-2-2a(a)(47) states that, pursuant to K.S.A. 74-5616, and amendments thereto, an applicant or officer shall not engage in conduct, whether or not charged as a crime or resulting in a conviction, that would constitute breach of privacy, as defined in K.S.A. 21-6101, and amendments thereto.
- 16. Respondent's conduct constitutes a misdemeanor crime that the Commission determines reflects on his honesty, trustworthiness, integrity, or competence as defined by rules and regulations of the Commission. Respondent's conduct constitutes breach of privacy.

Summary Proceedings

17. Under K.S.A. 77-537, the Commission may conduct these summary proceedings, subject to Respondent's request for a hearing. The Commission finds that the use of summary proceedings in these circumstances does not violate any provisions of law and the protection of the public interest does not require the Commission to give notice and opportunity to participate to any person other than Respondent.

ORDER

Based on these Statement of Facts and Conclusions of Law, the Commission orders that the Kansas Law Enforcement Officer Certification of TODD ALLEN be revoked.

ACCORDINGLY, THE KANSAS COMMISSION ON PEACE OFFICERS' STANDARDS AND TRAINING CERTIFICATE OF TODD ALLEN IS HEREBY REVOKED.

FURTHER, Respondent is ordered to surrender and return to the Commission all evidence of his certification as a law enforcement officer.

DATED this day of July, 2023.

KANSAS COMMISSION ON PEACE OFFICERS' STANDARDS AND TRAINING

Chair, Investigative Committee

NOTICE OF RELIEF FROM THIS SUMMARY ORDER

Pursuant to K.S.A. 77-537, the Summary Order is subject to your request for a hearing. If you desire a hearing, you must direct a written request for a hearing to the Kansas Commission on Peace Officers' Standards and Training, 1999 N. Amidon, Suite 350, Wichita, Kansas 67203. This written request must be filed within fifteen (15) days from the date indicated in the Certificate of Service below. If a written request for hearing is not so made, this Summary Order becomes final and effective upon the expiration of the time for requesting a hearing.

CERTIFICATE OF SERVICE

This is to certify that on the 12th day of 2023, a true and correct copy of the above and foregoing Summary Order of Revocation was deposited in the United States mail, certified, postage prepaid, return receipt requested, and deposited in the United States mail, first-class postage prepaid with tracking, addressed to:

TODD ALLEN, #0128991 El Dorado Correctional Facility PO Box 311 El Dorado, KS 67042

Staff

Kansas Commission on Peace Officers'

Standards and Training